Trade Relations between US and Mexico (NAFTA)

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Mexico Study Abroad Preparation Course



Lecture Plan

- Ways to freeing trade
- **♦ What is NAFTA?**
- Overall impact of NAFTA
- NAFTA and agriculture
- **•** Future of NAFTA

Ways to freeing trade



Danid Reardo

- **Output** Unilateral reduction of tariffs:
 - cheaper imports raises domestic productivity and consumer purchasing power
 - an article of faith among economists since Ricardo
 - does not pass the political "laugh test"

"...try telling that to a member of Congress, who imagines defending a trade deal in the home district, saying, 'We gave x, y and z, and they didn't give up a thing'..." (Ford Runge, University of Minnesota, 2006)



Ways to freeing trade

- Multilateral trade liberalization:
 - within GATT/WTO, each member country makes tariff concessions on a *quid pro quo* basis (reciprocity)
 - any concession made to one member is automatically extended to all other members (non-discrimination)
 - it works politically:
 - "...multilateral trade liberalization is a sort of jujitsu that uses exporters' determination to get into foreign markets to overwhelm domestic lobbies that would sooner keep home markets closed..." (*The Economist*, July 27, 2006)







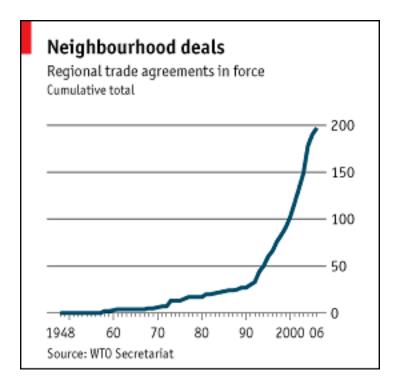
Regional/bilateral trade agreements:

- trade liberalization on a discriminatory basis, i.e., concessions only made between parties to agreement
- free trade areas (NAFTA) or customs unions (EU)
- in conflict with principle of non-discrimination in GATT/WTO Article 1, but allowed under Article 24 if tariffs are reduced for "substantially all trade" between parties



Regionalism is growing

- Regional and bilateral trade deals have mushroomed since 1990
- Bush Administration has signed14, negotiating another 11
- East Asia will have 70 by end of 2006
- **EU will negotiate more if Doha Round of WTO fails**
- ◆ GATT/WTO probably never envisioned this many a "spaghetti-bowl" effect







- North American Free Trade Agreement (NAFTA) is a regional trade agreement - Canada, Mexico, and US
- Much of NAFTA is structured as three separate bilateral agreements: (i) Canada and US; (ii) Mexico and US; (iii) Canada and Mexico
- (i) Canada-US free trade agreement (CUSTA), took effect January 1, 1989 subsequently subsumed into NAFTA
- Presidents Bush and Salinas agreed in 1990 to pursue negotiation of a free trade agreement between US and Mexico, Canada joining negotiations in 1991
- (ii) and (iii) found in NAFTA itself, took effect January 1,
 1994 during first Clinton administration



What is NAFTA?

- **NAFTA has several distinct features:**
 - Unlike EU, three countries unwilling to cede any sort of national sovereignty or provide fiscal transfers between themselves
 - NAFTA unlikely to provide for free labor mobility between the three countries, unlike earlier CUSTA
 - NAFTA will not deal with monetary and exchange rate issues as compared to the EU, where there is already a single currency, i.e., the Euro



- NAFTA called for phasing out of nearly all restrictions on trade and investment flows between Canada, US and Mexico over 10 years (15 years for some sensitive products)
- Canada and US had already eliminated most restrictions between themselves under CUSTA
- By 2001, 87% of US imports from Mexico entered US tariff-free, average tariff on rest was 1.4%
- Average Mexican tariff down to 1.3% by 2001

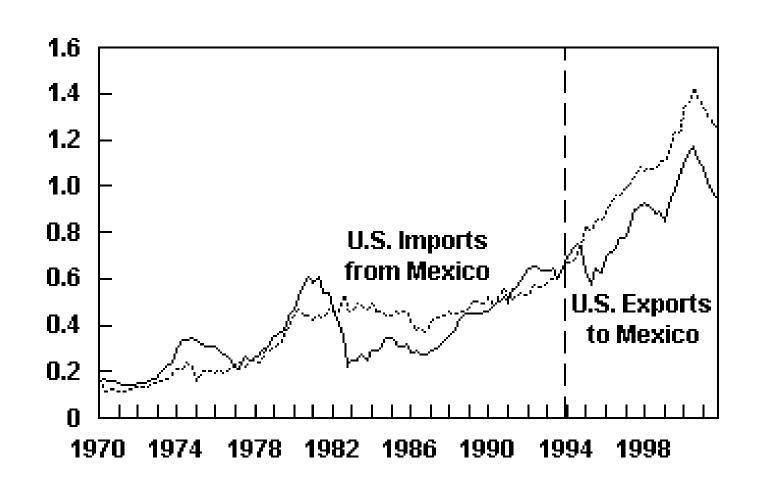


- Hard to separate effect of NAFTA from other factors that have influenced US-Mexican trade
- For Mexico, NAFTA part of larger program of economic liberalization that began in mid-1980s when it joined GATT
- Prior to NAFTA, trade with US imports and exports – grew substantially in dollar terms:
 - 1982-93, US exports to Mexico rose six-fold
 - 1982-93, US imports from Mexico tripled



- Prior to NAFTA, Mexico third-largest market for US exports, third-largest supplier of US imports
 second in both categories by 2001
- Four events significantly affected US-Mexican trade after NAFTA was signed:
 - depreciation of peso at end of 1994
 - Mexican recession in 1995
 - extended US expansion in 1990s
 - US and Mexican recessions in 2000/2001





Source: Congressional Budget Office



- Several factors caused peso-crisis:
 - overvalued peso
 - political turmoil in 1994
 - rising US interest rates
 - history of Mexican macroeconomic policy
- Net foreign investment fell \rightarrow put downward pressure on peso \rightarrow Mexican central bank ran out of foreign exchange reserves \rightarrow forced to allow peso to float \rightarrow had to borrow from abroad \rightarrow recession in 1995



- Impact of NAFTA on US employment has really been much exaggerated
- Most economists argue trade has a modest effect on unemployment as compared to technological change, the business cycle and macroeconomic policies
- Also hard to separate impact of NAFTA from overall impact of increased global trade
- US Dept. of Labor data suggest 525,000 US workers adversely affected 1994-02
- Very small % of total displacement of US labor force over same period

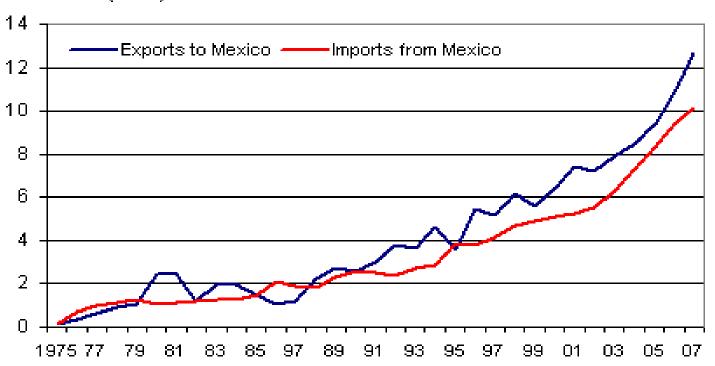


- While much media focus has been on negative aspects, agricultural trade has clearly prospered under NAFTA
- Mexico has become third-largest agricultural trading partner of US, following Canada and EU
- In 2007, Mexico accounted for about 15% of both US agricultural exports and imports
- ♦ 1993-2007, US agricultural exports to Mexico expanded at annual rate of 9.4%, while agricultural imports from Mexico grew at annual rate of 9.9%



U.S. - Mexico agricultural trade has experienced strong growth since the late 1980s

U.S. dollars (billion)



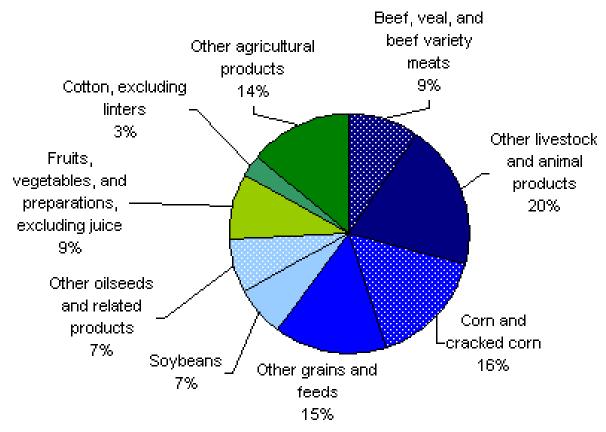
Sources: USDA, Foreign Agricultural Service, *U.S. Trade Internet System* (1989-2007), and USDA, Foreign Agricultural Trade of the United States database (1975-88).



- US-Mexican agricultural trade is largely complementary, based on comparative advantage
- Grains, oilseeds and meat account for 75% of US agricultural exports to Mexico
- **♦ 70% of US agricultural imports from Mexico consist of beer, vegetables and fruit**
- In contrast, Canadian-US agricultural trade is characterized by two-way trade in similar products, especially processed foods



Grains, oilseeds, meat, and related products made up about three-fourths of U.S. agricultural exports to Mexico in 2007-1/

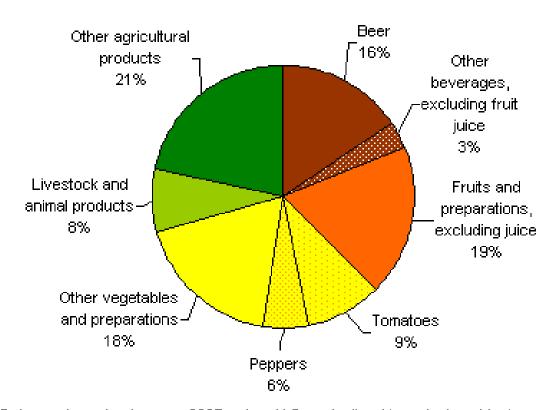


1/ Data are for calendar year 2007, when U.S. agricultural exports to Mexico equaled \$12.7 billion.

Source: USDA, Foreign Agricultural Service, U.S. Trade Internet System.



Over 70 percent of U.S. agricultural imports from Mexico in 2007 consisted of beer, fruits, or vegetables 1/



1/Data are for calendar year 2007, when U.S. agricultural imports from Mexico equaled \$10.2 billion.

Source: USDA, Foreign Agricultural Service, U.S. Trade Internet System.



- Virtually all agricultural trade restrictions will have been removed by end of 2008
- ♦ Corn imports by Mexico covered by transitional tariff-rate quotas, ending in 2008 – Mexico has lowered tariffs much faster though
- **♦ 2006, US and Mexico negotiated bilateral agreement on trade in sugar and sweeteners to start in 2008:**
 - US promised tariff-free access for fixed amount of raw sugar
 - Reciprocal, tariff-free access for HFCS into Mexico



Future of NAFTA

- Protectionist sentiments growing in US as voters somehow see a connection between trade and recession
- Despite political rhetoric during primaries, very unrealistic to think that NAFTA could/would be renegotiated – economic and political costs high
- Likely external diplomatic pressure will be put on new administration to assert US leadership in stalled Doha Round of WTO
- Actual ability to provide leadership will depend on Congress providing President with trade negotiating authority