

Ag Policy Update: 2013

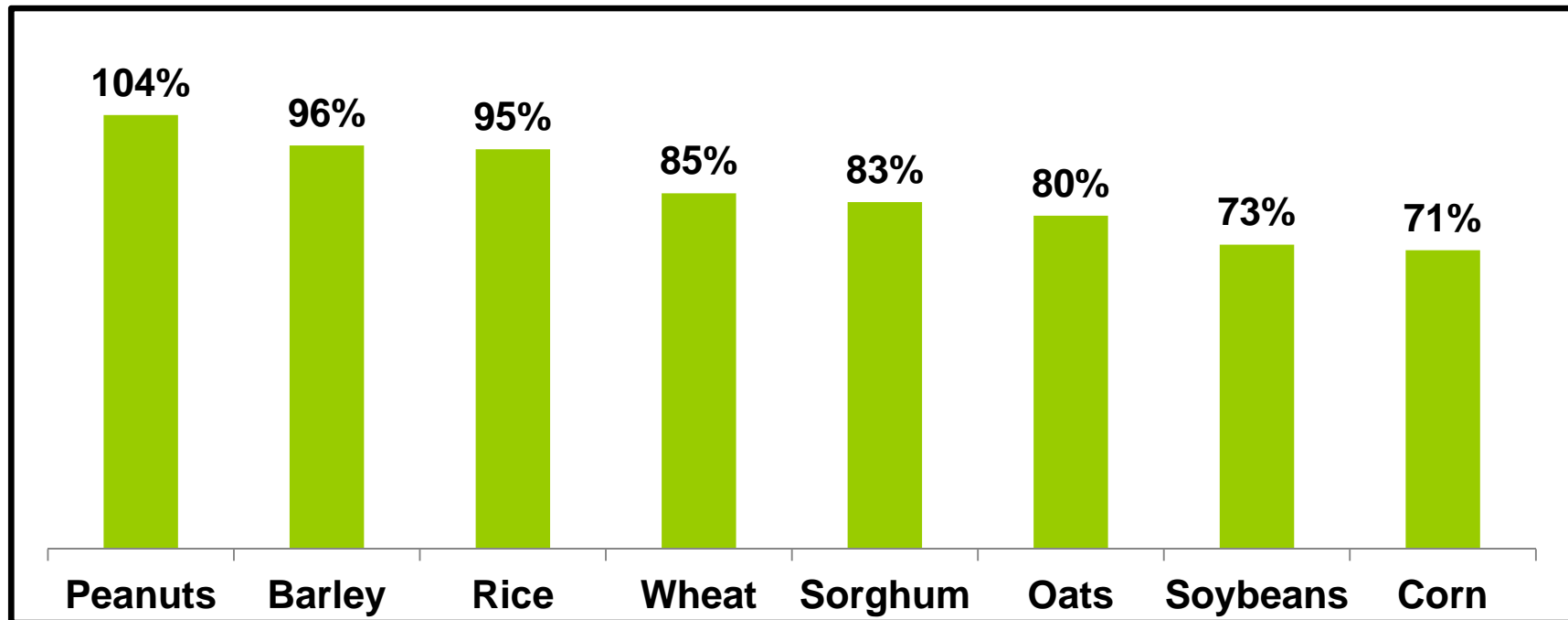
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**2013 Department of Agricultural, Environmental,
and Development Economics Outlook Program**

Potentially Important Differences between House and Senate Farm Bills

- ▶ **Nutrition Programs**
- ▶ **Permanent Law**
- ▶ **Dairy Programs**
- ▶ **Crop Insurance Conservation Compliance**
- ▶ **Crop Insurance Subsidy Limits**
- ▶ **Crop Safety Net:**
 - Base vs. Planted Payment Acres**
 - Moving vs. Fixed Target**
 - Price vs. Revenue Target**
 - Choice or Single Program**

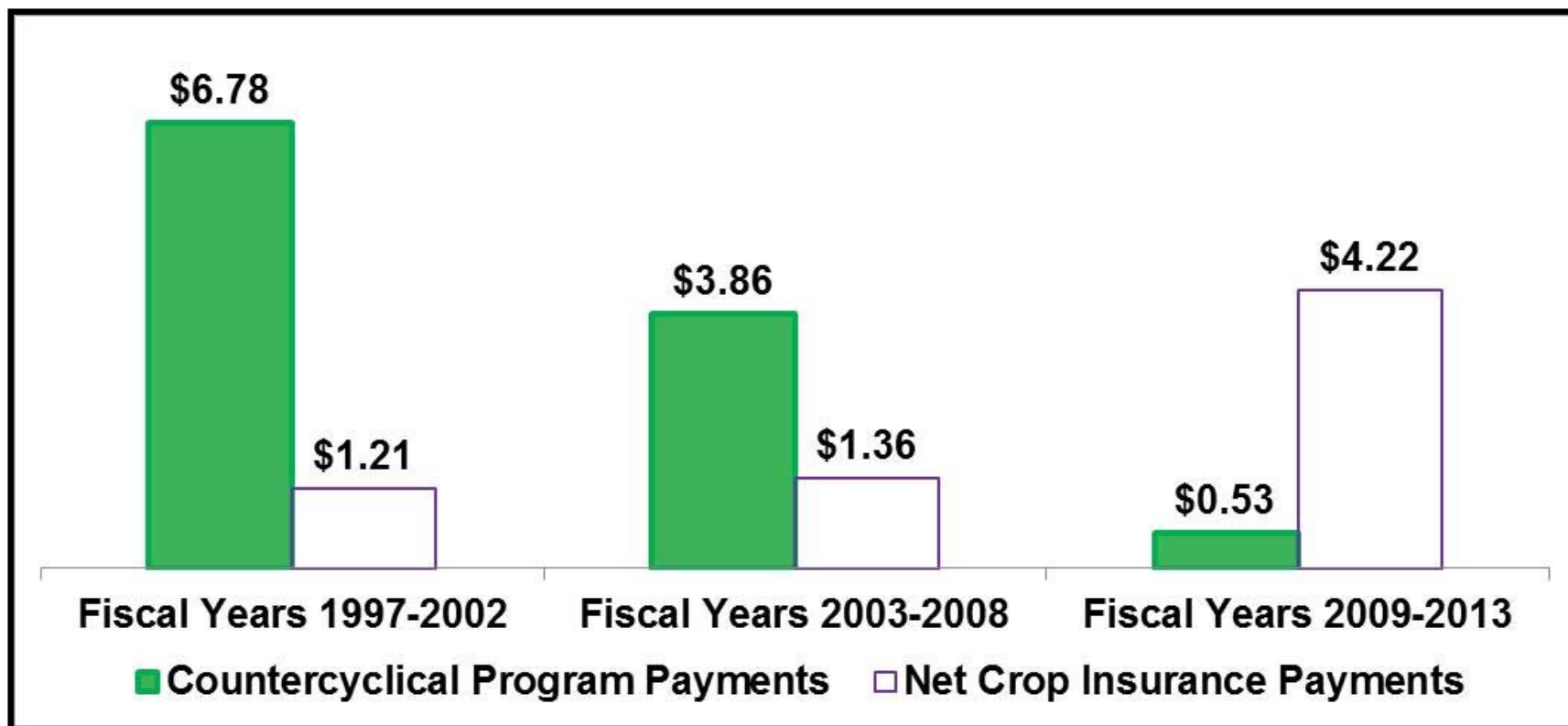
Comparison of House Target Prices to Average 2008-2012 Market Prices



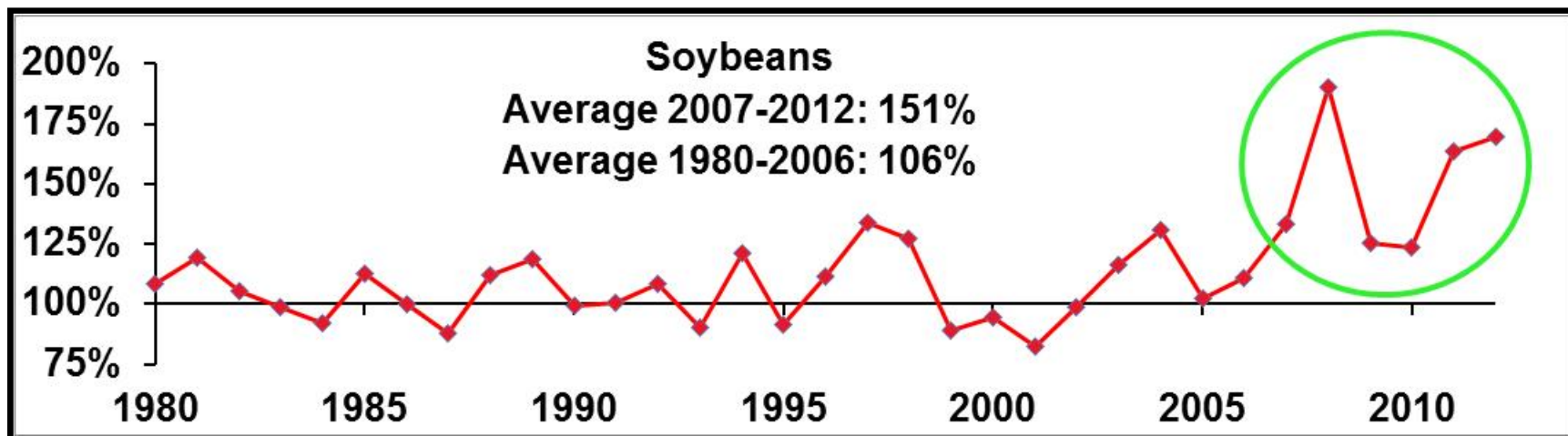
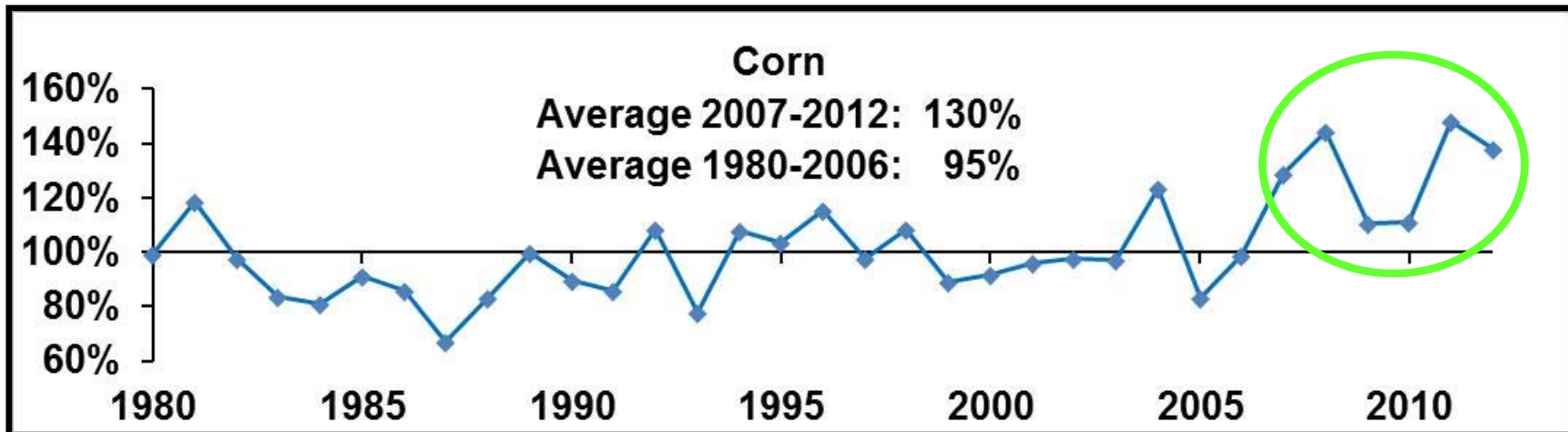
Possible Paths Forward

- ▶ **Conference agreement enacted into law**
- ▶ **Conference does not reach agreement: current farm bill extended 1 or 2 years, probably with cuts in direct payments**
- ▶ **Conference does not reach agreement: permanent law repealed, commodity programs end; unlikely but probability is not 0**

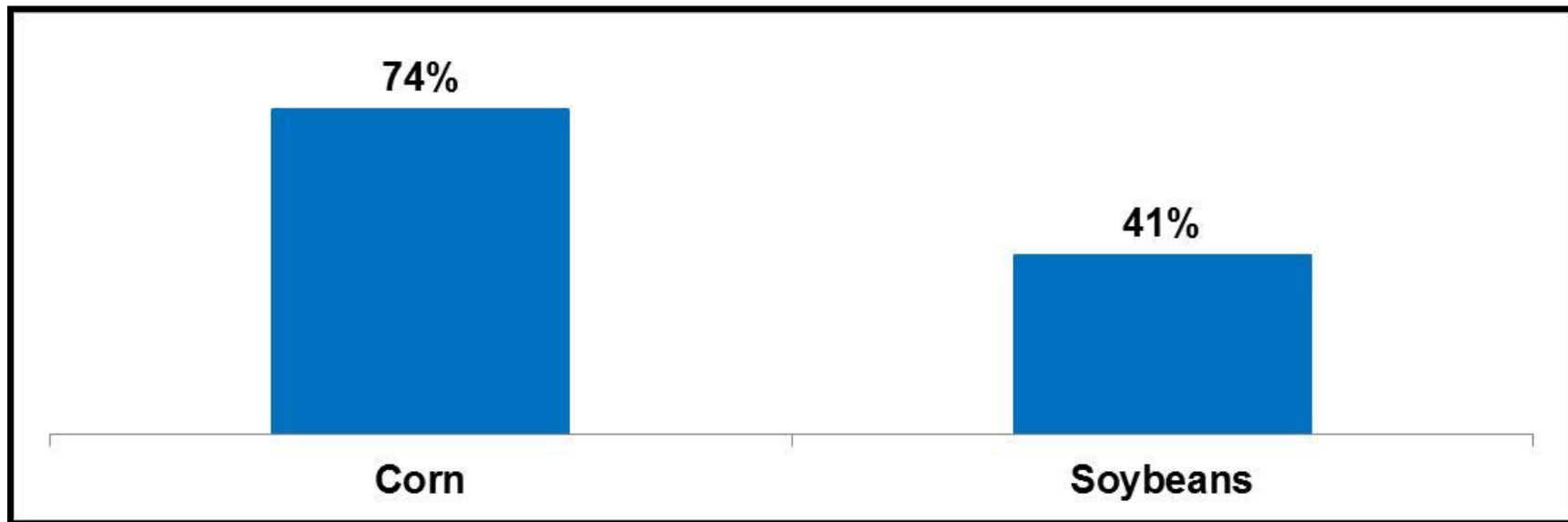
Average Per Year Payment to U.S. Farms by Countercyclical Programs vs. Crop Insurance, Billion \$, Farm Bill Periods



Ratio: (85% of HPO Insurance Price Adjusted for Cash Basis) to (Cash Expenses + Land Charge), U.S. Corn and Soybeans, 1975-2012



Share of Years between 1975 and 2006 in which (85% of HPO Insurance Price Adjusted for Cash Basis) did not exceed (Cash Expenses + Land Charge)



CONCLUSIONS

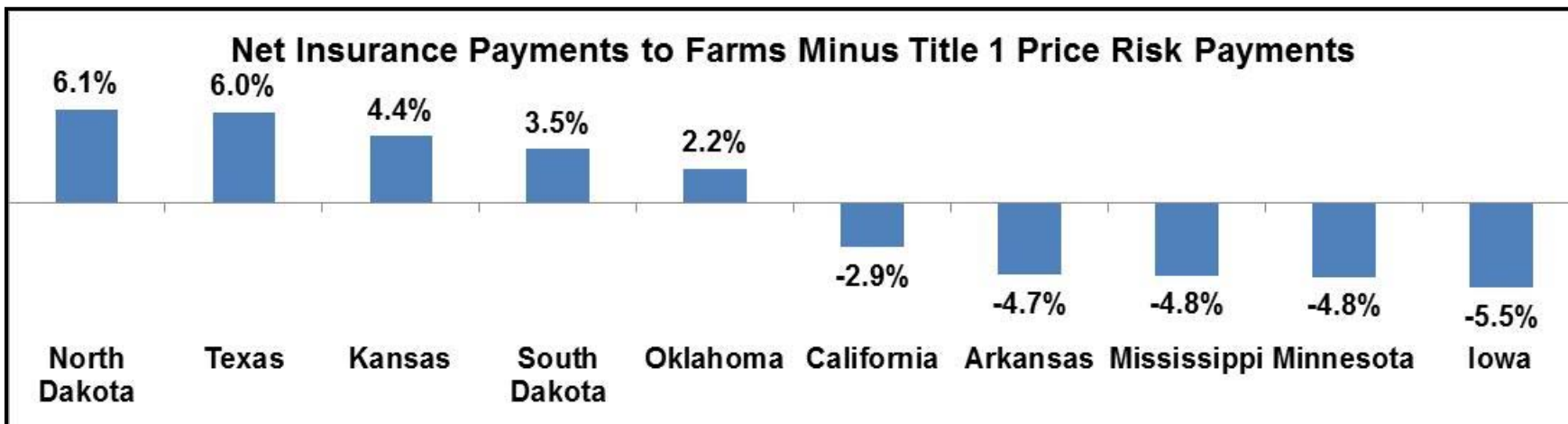
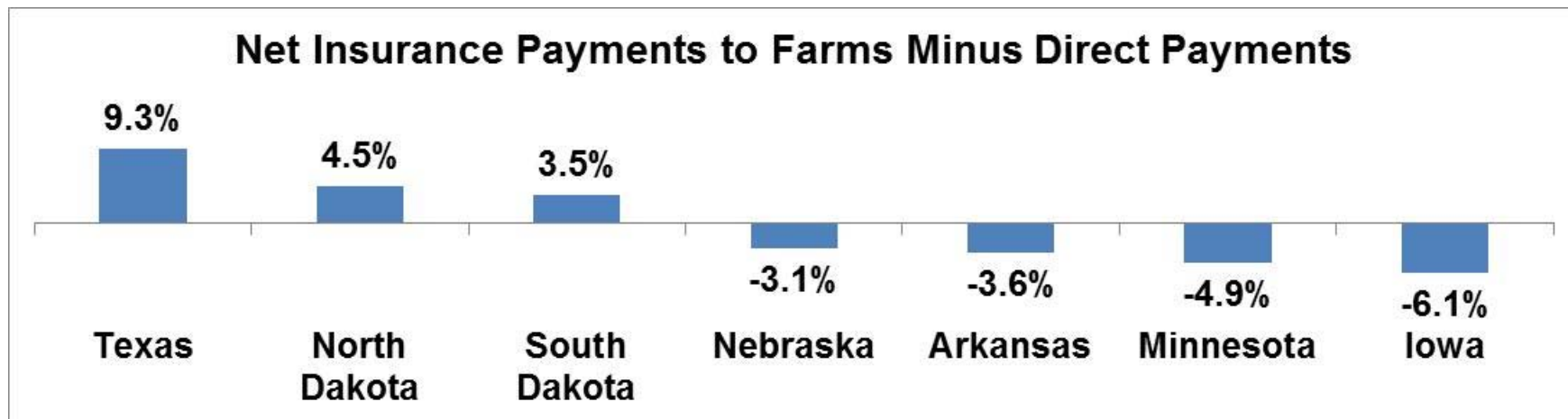
- ▶ **Likely 2013 farm bill debate outcome is 2-year extension with smaller direct payments OR new bill**
- ▶ **Be careful about assuming insurance will cover your cost of production, even at 85% coverage**
- ▶ **Insurance is a cost of getting a loan for production expenses**
- ▶ **Next farm bill (maybe this one) will be about the cost and efficacy of crop insurance**

THANK YOU!

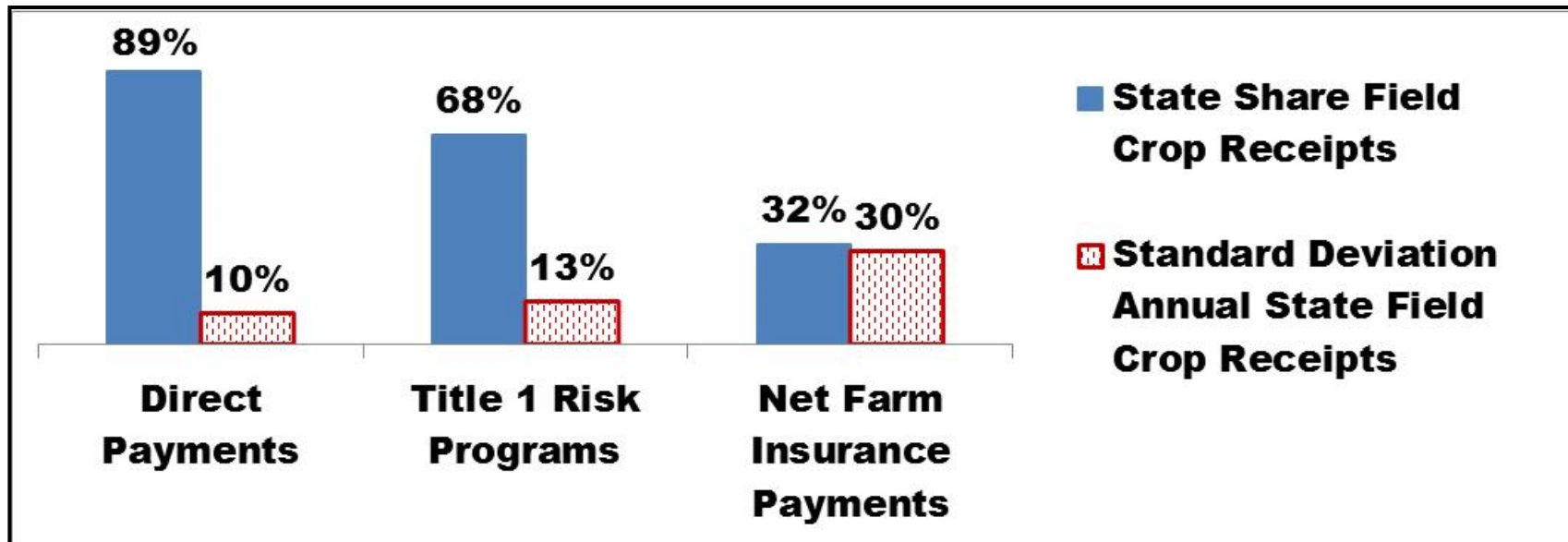
QUESTIONS?

Comparison of State Share of Payments by Farm Safety Net Programs, 1997-2012

States with difference over 2.2 percentage points (1 standard deviation); assumes 91.5% of 2011 direct payment for 2012



Variation in State Share of Program Payments Explained by 1997-2012



- ▶ **Direct revenue payments have a risk management component. Crop insurance has a farm revenue payment component. Above suggest crop insurance is roughly a 50-50 mix of a revenue payment program and risk management program.**
- ▶ **Key reason for ascendancy of crop insurance is democratization of farm payments. From 1997 through 2012, about 15% of net farm insurance payments went to non-title 1 program crops.**