

## APPLIED WELFARE ECONOMICS AND POLICY ANALYSIS

### ■ Public Goods

- public goods can be consumed collectively by all households - violates assumption of private goods in the Arrow-Debreu economy

- formal analysis of efficient provision of public goods begun by Samuelson (1954)

### ■ Definitions:

#### (i) Pure Public Goods

A pure public good is one that can accommodate any number of users, and it has the following properties:

- *non-excludability* - if a public good is supplied, no household can be excluded from consuming it, except at infinite cost

- *non-rivalry* - consumption of the public good by one household does not reduce quantity available for consumption by other households

- **implication of non-excludability is that consumption cannot be controlled efficiently by the price system**
- **non-rivalry implies that all households can simultaneously consume a quantity of the public good equal to its total supply**
- **if consumption of the public good can be reduced at no cost, it satisfies concept of *free disposal***

## **(ii) Impure Public Goods**

- **in practice, public goods tend to suffer from congestion, i.e., congestion results in a reduction in the return from using a public good as use of a given supply increases**

## **■ Optimal Provision**

### **(i) Pure Public Good**

- **following Samuelson, assume a single public good, with no disposal, i.e., each household consumes an amount of the public good equal to its supply**

- there are  $H$  households,  $h=1,\dots,H$ , each with a utility function:

$$U^h = U^h(x^h, G) \quad (1)$$

$x^h$  is consumption by household  $h$  of a vector of private goods,  $G$  is supply of public good, appearing in all utility functions

- feasible production set is:

$$F(X, G) \leq 0 \quad (2)$$

where:

$$X = \sum_{h=1}^H x^h$$

- to establish

Pareto efficient allocation, government chooses  $x^h$  and  $G$  to maximize utility of  $h=1$ , subject to  $h=2$  to  $H$  obtaining given utility levels, and that it is productively feasible

- the Lagrangean is:

$$\mathcal{L} = U^1(x^1, G) + \sum_{h=2}^H \mu^h [U^h(x^h, G) - \bar{U}^h] - \lambda F(X, G) \quad (3)$$

assuming specified utility levels can be reached simultaneously, the necessary conditions are:

$$\frac{\partial \mathcal{L}}{\partial x_i^h} \equiv \mu^h \frac{\partial U^h}{\partial x_i^h} - \lambda \frac{\partial F}{\partial X_i} = 0, \quad h = 1, \dots, H \quad (4)$$

$\mu^h = 1$  for  $h=1$ , (4) holding for all  $i$  at the optimum,

$$\frac{\partial \mathcal{L}}{\partial G} \equiv \sum_{h=1}^H \mu^h \frac{\partial U^h}{\partial G} - \lambda \frac{\partial F}{\partial G} = 0 \quad (5)$$

- solving (4) for  $\mu^h$ , and substituting into (5) and re-arranging, gives:

$$\sum_{h=1}^H \frac{\frac{\partial U^h}{\partial G}}{\frac{\partial U^h}{\partial x_i^h}} = \frac{\frac{\partial F}{\partial G}}{\frac{\partial F}{\partial X_i}}, \quad i = 1, \dots, n \quad (6)$$

\* See the appendix

- each term on the left-hand side is the marginal rate of substitution between the public good and the  $i$ th private good for the  $h$ th household

- right-hand side is the marginal rate of transformation between the public good and private good  $i$

**(6) can be re-written as:**

$$\sum_{h=1}^H MRS_{Gi}^h = MRT_{Gi} \quad (7)$$

**- (7) is the Samuelson rule, which compares to the rule for two private goods  $i$  and  $j$ :**

$$MRS_{ji}^h = MRT_{jv} \quad \text{all } i, j \text{ and } h \quad (8)$$

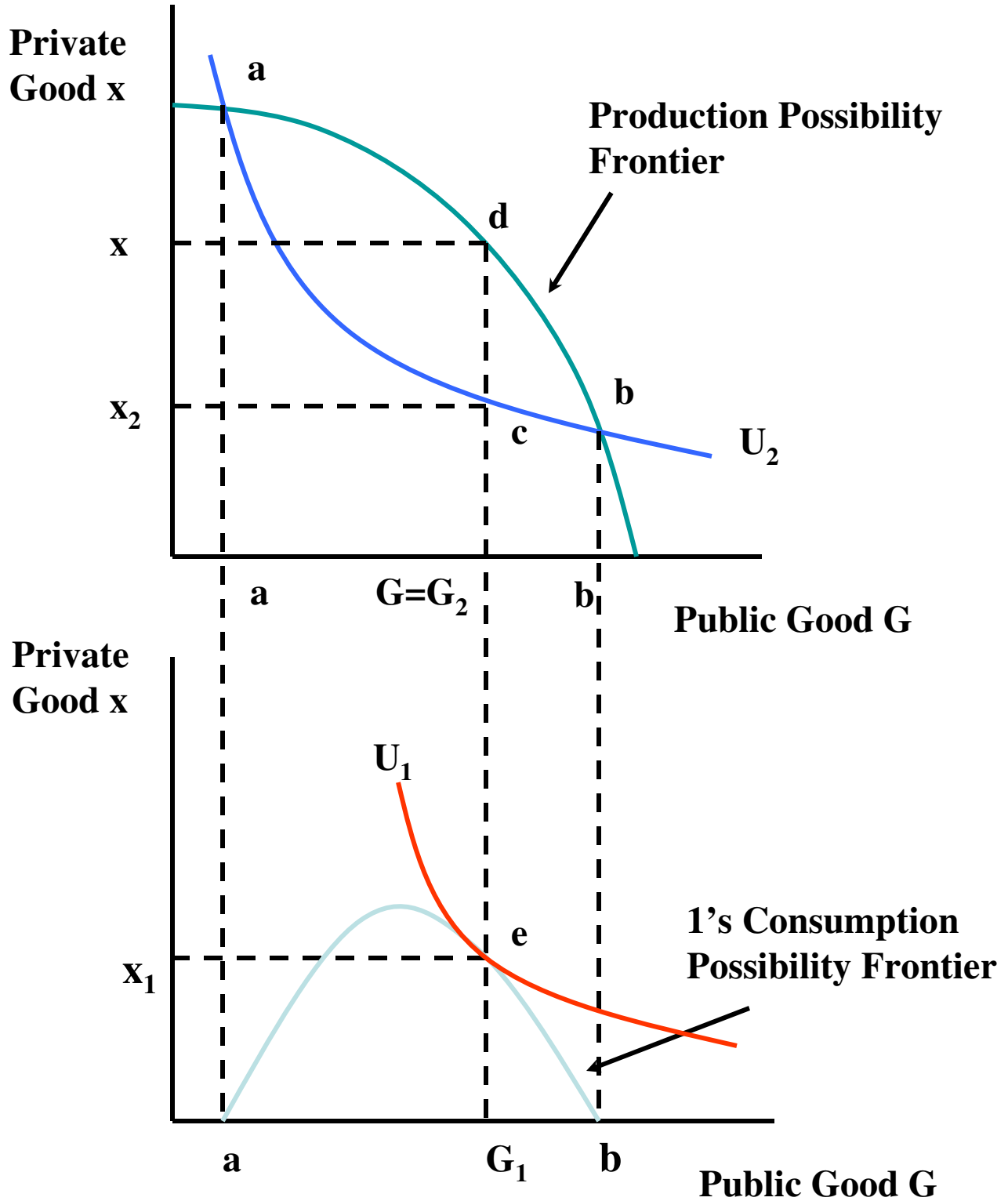
**- an extra unit of the public good increases utility of all households, so social benefit is found by summing all marginal benefits, which is then equated to marginal cost**

**- Note: non-excludability plays no role in deriving the Samuelson rule**

**- Figure 1 shows graphical presentation of Samuelson result for a two household economy with one private good and a public good**

**- trace points a and b in top part of figure to bottom part, so that each individual consumes same amount of public good between a and b**

**Figure 1: Optimal Provision of Public Good**



- amount of private good available to households 1 and 2 varies between a and b as 2 moves along indifference curve

- i.e.; at a and b, 2 consumes all the private good, 1 gets none, and between a and b, 1's consumption rises then falls along consumption possibility frontier, while 2's consumption falls then rises

- optimal allocation for 1 is at point e, where the slope of the consumption frontier is  $MRT-MRS_2$ :

$$MRS_1 = MRT - MRS_2$$

- re-arranging:

$$MRS_1 + MRS_2 = MRT$$

which is equivalent to expression (7)

(ii) Free Disposal

- suppose there is free disposal of the public good,  $g^h$  is consumption entering into each household's utility function, the constraint  $g^h \leq G$ , all  $h$ , being added to the maximization problem:

$$\mathcal{L} = U^1(x^1, g^1) + \sum_{h=2}^H \mu^h [U^h(x^h, g^h) - \bar{U}^h] - \lambda [F(X, G)] + \sum_{h=1}^H \rho^h [G - g^h] \quad (9)$$

- maximizing generates:

$$\sum_{h=1}^H \frac{\frac{\partial U^h}{\partial g^h}}{\frac{\partial U^h}{\partial x_i^h}} = \frac{\frac{\partial F}{\partial G}}{\frac{\partial F}{\partial X_i}} \quad (10)$$

$$\text{where } \frac{\partial U^h}{\partial g^h} = 0 \text{ if } g^h < G$$

\* See the appendix

- marginal benefit of increasing provision of public good set equal to marginal cost, allowing for some households to be satiated so that they get no utility from extra provision

### (iii) Congestion and Optimal Provision

- in presence of congestion, welfare of household dependent on supply of public good and use by other households:

$$U^h = U^h(x^h, g^1, \dots, g^H, G)$$

$$\frac{\partial U^h}{\partial G} > 0, \frac{\partial U^h}{\partial g^h} \geq 0, \text{ and for } j \neq h, \frac{\partial U^h}{\partial g^j} < 0 \quad (11)$$

- with no free disposal, (11) collapses to:

$$U^h = U^h(x^h, G, H) \quad (12)$$

- if (11) is used, resulting necessary conditions are:

$$\sum_{j=1}^H \frac{\frac{\partial U^j}{\partial g^h}}{\frac{\partial U^j}{\partial x_i^j}} = \frac{\rho^h}{\lambda \frac{\partial F}{\partial X_i}}, \quad i = 1, \dots, n, \quad h = 1, \dots, H \quad (13)$$

and:

$$\sum_{h=1}^H \frac{\frac{\partial U^h}{\partial G}}{\frac{\partial U^h}{\partial x_i^h}} + \sum_{h=1}^H \sum_{j=1}^H \frac{\frac{\partial U^j}{\partial g^h}}{\frac{\partial U^j}{\partial x_i^j}} = \frac{\frac{\partial F}{\partial G}}{\frac{\partial F}{\partial X_i}}, \quad i = 1, \dots, n \quad (14)$$

\* See the appendix

- if  $g^h < G$  for all  $h$ , from complementary slackness conditions,  $\rho^h = 0$ , and (13) states each household's use of public good should be expanded until private return is balanced by negative externalities inflicted on other households

- also implies second term in (14) is zero, so the standard Samuelson rule holds

-  $g^h = G$  for some households, second term in (14) is positive, and left-hand side measures the excess benefit from increasing provision where utility is directly affected and congestion is reduced

## ■ Lindahl Equilibrium

- unlike the standard competitive equilibrium, Pareto efficiency will not result if households face an identical price for the public good

- in presence of public goods, households should face a *personalized* price, the equilibrium being known as a Lindahl (1917) equilibrium

### **(i) Simple Model**

- **single public good, where each household makes consumption decision on basis of share of cost  $\tau^h$  of public good they have to pay**
- **assuming demand of  $h$  for public good increases as  $\tau^h \rightarrow 0$ , an equilibrium is set of cost shares  $\{ \tau^1, \dots, \tau^H \}$  that sum to 1, leading all households to demand same amount of public good**
- **equilibrium will satisfy the Samuelson rule, and be Pareto efficient**
- **economy has two households who have an endowment of  $\omega^h$  units,  $h=1,2$ , of the numeraire (labor) which they supply inelastically**
- **single private good produced with constant returns, using numeraire, where one unit of output requires one of labor, price of private good = 1**
- **public good subject to constant returns, each unit requiring  $p_G$  units of labor, so marginal rate of transformation between public and private good is a constant  $p_G$**

- household utility is:

$$U^h = U^h(x^h, G), \quad h = 1, 2 \quad (15)$$

$x^h$  is private good, and  $G$  is public good

- let  $G^h$  be amount of public good household  $h$  would like to see when faced by budget constraint:

$$x^h + \tau^h p_G G^h = \omega^h \quad (16)$$

$p_G G^h$  is the total cost of providing the good,  $\tau^h$  is fraction paid by  $h$

- from (15) and (16), household  $h$  chooses  $G^h$  to maximize:

$$U^h = U^h(\omega^h - \tau^h p_G G^h, G^h) \quad (17)$$

- necessary condition for maximization is:

$$\frac{U_G^h}{U_x^h} = p_G \tau^h \quad (18)$$

- solving (18) for  $G^h$  gives the Lindahl reaction function:

$$G^h = L^h(\tau^h; \omega^h) \quad (19)$$

- (19) describes household's demand for a public good as a function of cost share and endowment; (19) is a decreasing function of  $\tau^h$  if utility function is strictly concave \* See the appendix

- Lindahl equilibrium is a pair of cost shares:

$$\{\bar{\tau}^1, \bar{\tau}^2\} \text{ such that:}$$

$$(i) \bar{\tau}^1 + \bar{\tau}^2 = 1$$

and

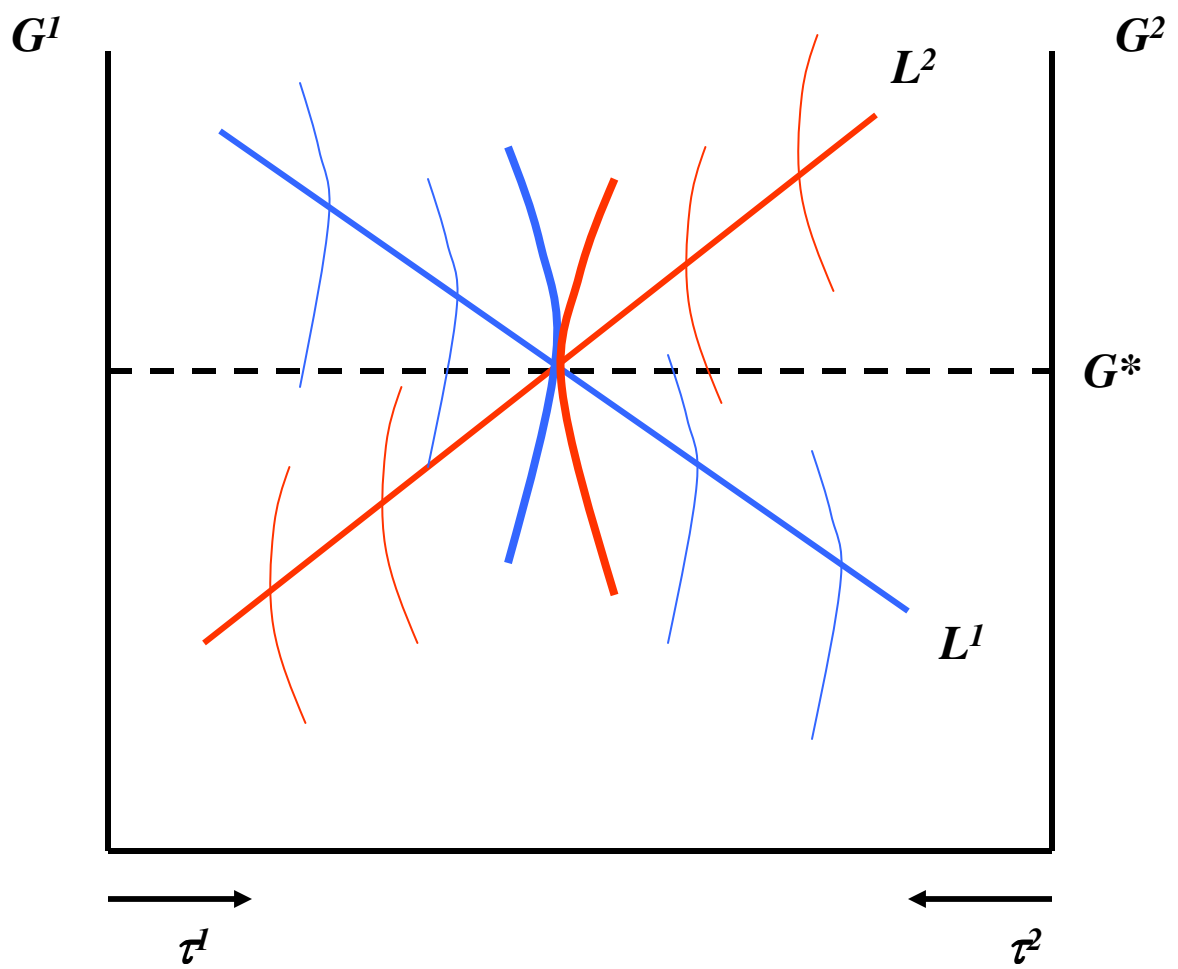
$$(ii) L^h(\bar{\tau}^h; \omega^h) = G^* \geq 0, h = 1, 2$$

- (i) guarantees enough revenue is raised to finance public good in equilibrium, (ii) ensures households are satisfied with supply

- Figure 2 illustrates the Lindahl equilibrium, where  $L^h, h=1,2$  are the reaction functions, formed as loci of vertical points on the indifference curves

- equilibrium is at intersection of functions, where indifference curves are tangent

**Figure 2: The Lindahl Equilibrium**



- given (18), and summing over the households:

$$\sum_{h=1}^2 \frac{U_G^h}{U_x^h} = \sum_{h=1}^2 MRS_{Gx}^h = \sum_{h=1}^2 \tau^h p_G = p_G = MRT_{Gx} \quad (20)$$

(20) is the Samuelson rule, so Lindahl equilibrium is Pareto efficient

## (ii) General Model

- the Lindahl equilibrium can be defined as an equilibrium of a competitive economy, hence, the existence and welfare theorems of a competitive economy also apply

- suppose there are  $s$  non-disposable public goods, and the economy's production set  $Y$  is  $Y \subset \mathcal{R}^{n+s}$ , where there are  $n$  private goods, and  $Y$  is a closed convex cone - i.e., constant returns

- a production plan is  $(g,y)$ , where the first  $s$  elements are public goods, and the final  $n$  are private goods

- each household  $h$  possesses a consumption set  $X \subset \mathcal{R}^{n+s}$ , with a consumption choice being  $(g^h, y^h)$

- households have continuous preferences over  $X^h$  represented by utility function  $U^h(g^h, y^h)$ , which is strictly monotonic and quasi-concave

- endowment of  $h$  denoted by  $\omega^h = (o, \omega^h)$ , as there are no endowments of public goods

- a state of the economy is an array  $\{g, x^1, \dots, x^H\}$  of public and private goods, a feasible state being:

$$(i) \quad (g; x^h) \in X^h \text{ for all } h = 1, \dots, H$$

$$(ii) \quad \left( g; \sum_{h=1}^H [x^h - \omega^h] \right) \in Y$$

(i) ensures consumption allocation is in the consumption set, and (ii) ensures it is productively feasible

- to define a Lindahl equilibrium, let  $p^h_G$  be the personalized price vector for public goods, and  $p$  the common price vector for private goods

## *Lindahl equilibrium*

- A Lindahl equilibrium with respect to the endowment, is a feasible allocation with a set of prices such that:

$$(i) \left[ \sum_{h=1}^H \bar{p}_G^h; \bar{p} \right] \cdot \left[ \bar{g}; \sum_{h=1}^H [\bar{x}^h - \omega^h] \right] \geq \left[ \sum_{h=1}^H \bar{p}_G^h; \bar{p} \right] \cdot [g, y]$$

for all  $(g, y) \in Y$

$$(ii) \bar{p}_g^h \bar{g} + \bar{p} x^h \leq \bar{p} \omega^h,$$

$$(iii) U^h(\bar{g}; \bar{x}^h) \geq U^h(g; x^h)$$

for all  $(g; x^h) \in X^h$  such that  $\bar{p}_G^h g + \bar{p} x^h \leq \bar{p} \omega^h$

- to prove existence, follow Roberts (1973) by constructing a mapping from price space for private goods and quantity space for public goods into same two spaces, and prove a fixed point exists for the mapping, and hence, equilibrium

- given existence of the Lindahl equilibrium, and its parallel to competitive equilibrium, versions of First and Second Theorems hold

- the Lindahl equilibrium is Pareto efficient (also satisfies the Samuelson rule)
- if a feasible allocation is Pareto efficient, there exists a price vector that will lead to the Lindahl equilibrium
- if the Lindahl equilibrium replicates the competitive equilibrium in presence of public goods, implies a given Pareto efficient allocation can be achieved with a suitable set of lump-sum transfers/taxation
- as with the Second Theorem, this is not possible if lump-sum transfers are infeasible
- each household in a Lindahl equilibrium faces a personalized price, which means it is in a position to falsely reveal preferences for a public good in an effort to adjust prices to its advantage
- such strategic behavior also undermines the Lindahl equilibrium